CIPFA Pensions
Network Edinburgh
workshop 2016

Tim Bridle – 14 September 2016





## Areas to cover



New audit appointments & code

Overview of other 'stakeholder' activity

The annual reports and accounts 2015-16

Audit issues arising 2015-16

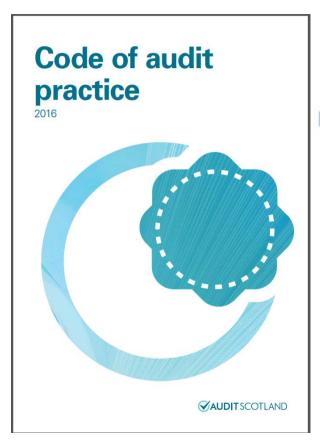


# Audit appointments 5 years from 2016/17



Pension Fund	Outgoing auditor	Incoming auditor
Strathclyde	Audit Scotland	Audit Scotland
Lothian	Audit Scotland	Scott-Moncrieff
North East	Audit Scotland	Audit Scotland (KPMG are auditor of Aberdeen)
Tayside	KPMG	Audit Scotland
Fife	Audit Scotland	Audit Scotland
Falkirk	Audit Scotland	Ernst and Young
Highland	Audit Scotland	Grant Thornton
D&G	PWC	Grant Thornton
Scottish Borders	KPMG	Audit Scotland
Shetland	Audit Scotland	Deloitte
Orkney	Audit Scotland	Audit Scotland





## "Stronger new code for auditors"

#### Wider audit dimensions:

Four audit dimensions to be used when planning and reporting the audit



## Areas to cover



New audit appointments & code

Overview of other 'stakeholder' activity

The annual reports and accounts 2015-16

Audit issues arising 2015-16



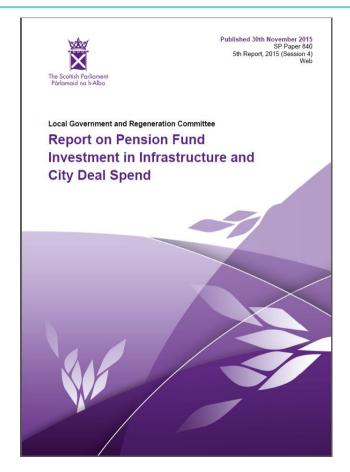
## **Scottish Parliament**



Local Government and Regeneration Committee

#### About The Committee





## Scottish Parliament



#### Background to investment in infrastructure in Scotland

Transparency and consistency of information on investments

18. When preparing for this inquiry, infrastructure investment by LGF recently been possible to see an invested in Scotland - almost hal in UK equities, with little investmenter to be greater transparency outlining one of the few current withrough the use of freedom of information.

#### Pooling of pension funds

- 44. The UK Chancellor recently announced 89 LGPS in England and Wales<sup>36</sup> are to be pooled into six British Wealth Funds to enable them to invest more in infrastructure and to minimise fees and costs. We also note the potential for the second Markets in Financial Instruments Directive to restrict smaller pension funds ability to invest in infrastructure. We would find it helpful to know what discussions the Scottish Government has had with the UK Government to safeguard opportunities for smaller Scottish pension funds to invest in infrastructure.
- 45. We agree investment in infrastructure is vital to a successful economy, but we are less attracted to the UK's formal pooling arrangements for Scottish pension funds. During our inquiry we heard how informal collaborations worked well because there was a willingness to work together for a shared vision and benefit. Strathclyde, Falkirk and Lothian and a few others are already working with other funds to increase their investment options. This is to be applauded and we encourage funds to seek out opportunities to work collaboratively to benefit from shared expertise in identifying suitable infrastructure investment and to reduce investment costs such as management fees. Being proactive in this regard has particular importance given the potential changes to investment rules.

#### Development of expertise in infrastructure investment

46. We would like to see Scottish LGPS investigating how they can grow their expertise to open up new investment opportunities and to assist in supporting long-term investment strategies, as well as saving on fees and costs. We recommend the SAB should provide a focus and forum to assist Scottish local government pension funds to share expertise and to form working collaborations.

# Scheme Advisory Board Guidance





oard Members »

News

uidance

Bulletins

ings Related Web

77

The purpose of the Local Government Pension Scheme (Scotland)
Advisory Board is to provide advice to the Responsible Authority,

at the Responsible Authority's request, on the desirability of changes to scheme design and the implication of other policy issues.

# **Scheme Advisory Board**

Latest Agendas from the Pension Board

**Notes for Employers** 

Agenda: 25th May 16

Agenda: 25th February 16

# Scheme Advisory Board Website





#### **Notes for Employers**

Posted on Jun 30, 2016

September 2015 Freedom and Choice – Transfers from LGPS to Defined Contribution Schemes Your employees are members of the LGPS and therefore are members of a public sector Defined Benefit...

#### **Fiduciary Duty Guidance**

Posted on Jun 30, 2016

The SAB agreed at its meeting on 25th May to issue a legal opinion from Pinsent Masons on Fiduciary Duty responsibilities for Scottish Pension Funds. The Legal Opinion is available along with a covering...

# Scheme Advisory Board Work plan



#### Bulletin items of interest to auditors:

- Structural review including consideration of CIVs
- Data collection and Annual report cost transparency
- Commitment to substantial review of investment regulations
- SPPA governance review to report Feb 2017
- Cessation valuations
- Employer cost cap

# Scheme Advisory Board – E & W Investment fees – Code of transparency



#### The Local Government Pension Scheme Advisory Board



SAB

England and Wales

Contact us

#### Investment fees - Code of Transparency

The move toward investment fee transparency and consistency is seen by the Board as an important factor in the LGPS being perceived as a value led and innovative scheme. Transparency is also a target for the revised CIPFA accounting standard issued for inclusion in the statutory annual report and accounts and included in the government's criteria for pooling investments.

To assist LGPS funds in obtaining the data they require in order to report costs on a transparent basis the Board is working to develop a voluntary Code of Transparency for LGPS asset managers.

#### The Template

The core of the Code is a template (PDF 266k or Excel 38k) for completion by asset managers. This template was drafted and tested with the help of the West Midlands Pension Fund, Dr Chris Sier (who has worked extensively with the Dutch pension schemes in this area) and the Investment Association.

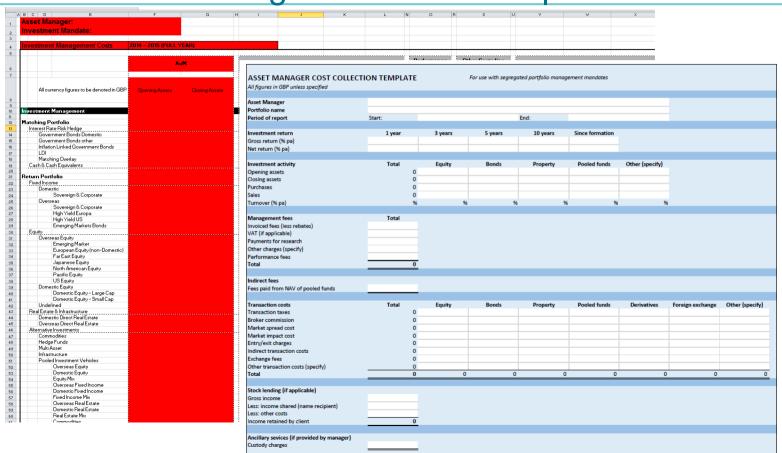
#### **Useful Links**

**\$** -

LGPS 2014 members site DCLG website Local Government Association The Pensions Regulator LGPS regs and guides Scottish Public Pensions Agency

# Scheme Advisory Board – E & W Investment management costs template





## GAD

#### **VAUDIT** SCOTLAND

# Employer cost cap & section 13 dry run E&W



Department



#### **Public service pensions:**

actuarial valuations and the employer cost cap mechanism

Local Government Pension Scheme (Scotland)

Actuarial valuation as at 31 March 2014 Report by the scheme actuary

1.3 The key result of the valuation is as follows:

Proposed employer cost cap: 15.5% of pensionable pay

Date: 4 January 2016

#### LGPS ENGLAND AND WALES

Section 13 Dry Run Report





#### LGPS ENGLAND AND WALES

Section 13 Dry Run Report

#### Contents

1	Executive summary	5
2	Introduction	11
3	Compliance with scheme regulations	17
4	Consistency between valuations under the scheme regulations	20
5	Solvency	39
6	Long term Cost Efficiency	48

## **GAD**



#### LGPS ENGLAND AND WALES

Section 13 Dry Run Report

#### 4 Consistency between valuations under the scheme regulations

We found inconsistencies in the following areas, and recommend the four actuarial firms agree an approach to ensuring each is more readily comparable following 2016 and subsequent valuations.

- The interpretation of the common contribution rate (CCR) disclosed in the valuations
- > Average actual contributions vs CCR
- The assumption concerning the amount of commutation
- The assumption for expected pensioner mortality
- The derivation of discount rates used for the valuations
- The assumption used for real earnings growth

GAD



#### LGPS ENGLAND AND WALES

Section 13 Dry Run Report

#### 5 Solvency

A number of amber flags were raised under this heading for the open funds. We may have engaged with some of these administering authorities to discuss the reasons behind these flags. However, none were red-flagged.









Understanding your role



Scheme management







Further resources



Public service home

#### Public service schemes

This section of our website is for anyone involved in the governance and administration of public service pension schemes. This includes scheme contacts, scheme managers, pension board members, administrators and professional advisers.

Initially these will be the schemes for civil servants, armed forces, health service workers, teachers, judiciary, police, firefighters and local government workers. In due course it may also include some public body schemes.

#### Public Service toolkit

Use our Public Service toolkit to learn about managing public service pension schemes and to increase your knowledge and understanding:

Log in or sign up to use the Public Service toolkit

#### Understanding your role



Scheme management



Pension scams

#### Public service employers

Read our guidance on ongoing automatic enrolment duties and running your pension scheme.



#### What's new

Use our new guide and checklist to help you prepare annual benefit statements.



## **tPR**

# Reporting to the Pensions Regulator



#### Pensions Act 2004

#### 70 Duty to report breaches of the law

- (1) Subsection (2) imposes a reporting requirement on the following persons—
  - (a) a trustee or manager of an occupational or personal pension scheme;
  - (aa) a member of the pension board of a public service pension scheme;
  - (b) a person who is otherwise involved in the administration of *an occupational or personal pension scheme*;
  - (c) the employer in relation to an occupational pension scheme;
  - (d) a professional adviser in relation to such a scheme;
  - (e) a person who is otherwise involved in advising the trustees or managers of an occupational or personal pension scheme in relation to the scheme.

# **tPR**

# Reporting to the Pension Regulator



#### Judging what is of 'material significance' to the regulator

253. In deciding whether a breach is likely to be of 'material significance' to the regulator. It would be advisable for those with a statutory duty to report to consider the:

- cause of the breach
- effect of the breach
- reaction to the breach, and
- wider implications of the breach.



# tPR

# Code of practice no. 14



page

Code of practice no. 14

April 2015

# Governance and administration of public service pension schemes

The Pensions Regulator

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Terms used in this code	8	
How to use this code	10	
Northern Ireland	11	
Governing your scheme	12	
Knowledge and understanding required by pension board members	12	
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Internal controls	27	
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Scheme record-keeping	32	
Maintaining contributions	37	
Providing information to members	44	
Resolving issues	51	
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# tPR Code Research findings



Public service governance and administration research

December 2015

# Public pension schemes 'failing to fully engage' with new governance requirements, says regulator

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	4.17	Reporting breaches47

## Areas to cover



New audit appointments & code

Overview of other 'stakeholder' activity

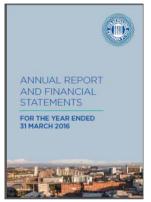
The annual reports and accounts 2015-16

Audit issues arising 2015-16



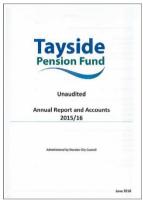
# Annual reports and accounts



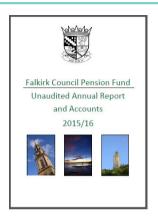












124 pages

135 pages

120 pages

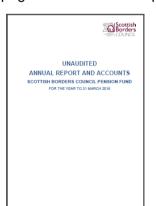
44 pages

65 pages

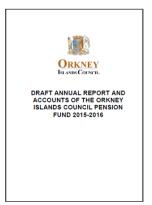
102 pages











70 pages

84 pages

58 pages

53 pages

51 pages

23

# Annual report and accounts Management commentary



# How things looked this year – content

- More prominence for infrastructure investments
- Many funds now clearer about unfunded liabilities and include agency disclosures
- Still greater scope for transparency around deficit recovery periods and employer contribution rates!
- Difficult to compare investment strategies.
- Coverage of administration cost still less good budget actual, unit costs?
- Employer cost cap generally not covered

# Deficit recovery & employers contributions



#### Towards transparency – would a table like this help?

	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	2026-27	2027-28	2028-29
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Net assets b/f													
Forecast return from dealing													
with members													
Forecast return from													
investments (specify %age)													
Forecast net assets C/F													
Pv of promised retirement													
benefits (unwound)													
Forecast net funding													
position													

# Annual report & accounts Administration story



**LGPS 2015** 

Severance

Freedom & Choice

Auto enrolment – transitional delay periods

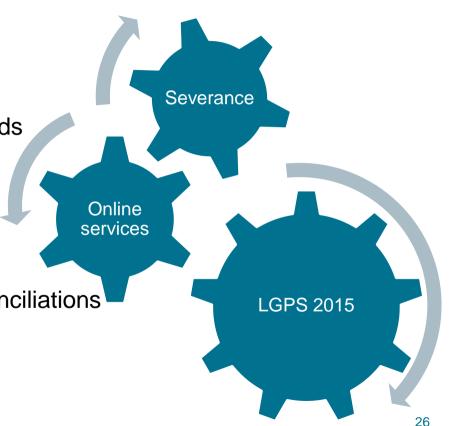
Heywood's – ALTAIR – factor tables

Incomplete data – frozen refunds

Reports to tPR

Compliance with tPR code

Outlook – Life time allowance, GMP reconciliations



# Administration Issues identified in annual reports



Pension Fund	Issues identified in annual report
Strathclyde	LGPS 2015 - Minor teething problems – factor tables affected transfers – resource required had some detrimental affect on day to day processing times. Retiral processing behind target.
Lothian	Increased awareness of freedom and choice led to more requests for transfers. GMP initial analysis showed 54% matching with reconciliation underway. New companies set up for administration of investments. Joined the Pension Administration Association.
North East	Streamlining and integration, use of online services, automation efficiencies from large employers using 'I-Connect'. First customer satisfaction survey.
Tayside	Online self-services for employers and employees. Successful introduction of CARE scheme.
Fife	LGPS 2015 has had adverse effect on performance standards. I-Connect initiative in 2015-16 will result in efficiencies. Benchmarking of direct costs similar to other authorities – higher indirect costs. Audit against tPR code.
Falkirk	Altair introduced March 2015. Online services planned for 2016-17. Cost increased as a result of CARE administration compliant system and the loss of income for administering police and fire.
Highland	Transfers within target time? Online estimates of benefits for severance scheme.
D&G	First council to be on board with DWP Tell Us Once initiative
Borders	Successful implementation of the new LGPS. Successful admission of new bodies to fund.
Shetland	Customer feedback positive. Performance monitoring arrangements.
Orkney	Manual records currently being transferred to ALTAIR.  Viewing access to the payroll system although amendments require formal request to payroll.

# Annual report & accounts Governance overview







**Pensions Board** 



Knowledge, skills and capacity?

Skills and knowledge framework

TPR Tool kit

Nominated officer responsible?



Advisory

Panels?



Sub committees?

4 reps appointed by employers
4 reps appointed by unions
Other attendees at discretion of chair

Independent professional trustees?

Independent professional advisors?

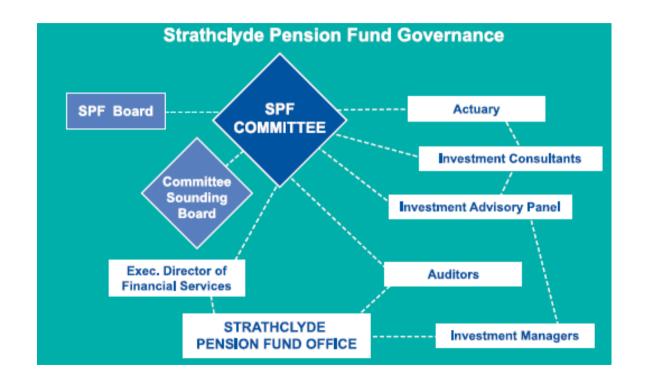
Audit – internal & external

Actuaries & custodians

The Pensions Regulator

Scheme Advisory Board





# Governance Scottish Borders





Scottish Borders Council

Pension Fund Committee

Investment & Performance Sub-Committee

Scottish Borders Councillors **Supporting Compliance** 

**Pension Board** 

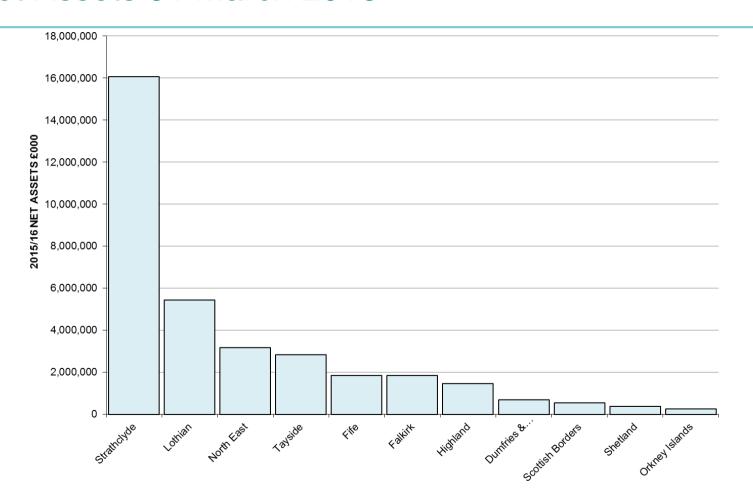
Audit & Scrutiny

Audit & Risk Committee

Scheme Employer and Trade Union Representatives Scottish Borders Councillors and Non-Executive Members

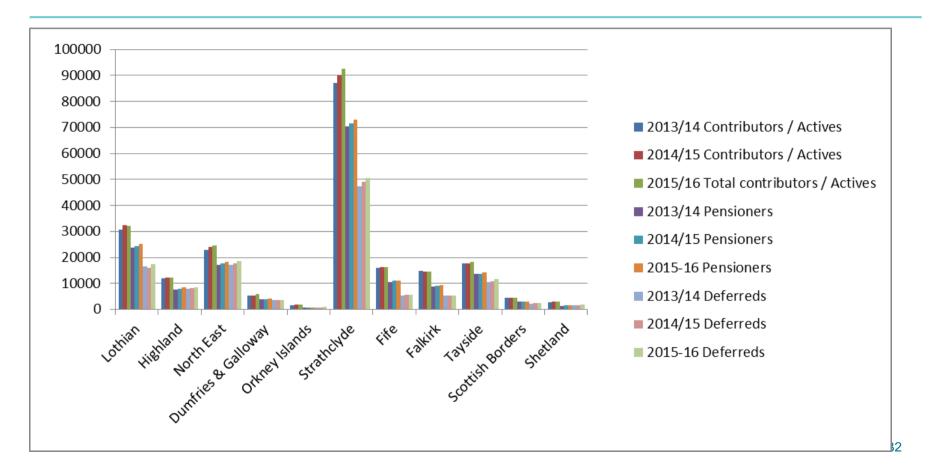
## Net Assets 31 March 2016





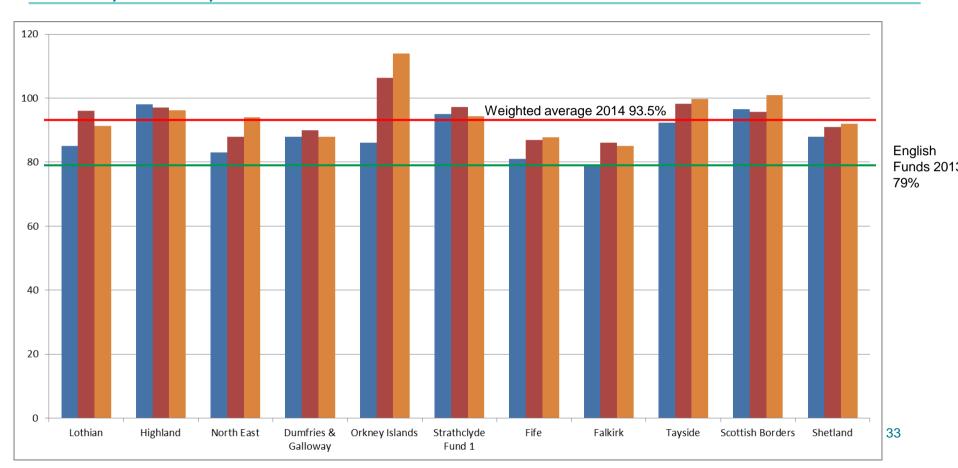
# Fund Membership 3 year trend





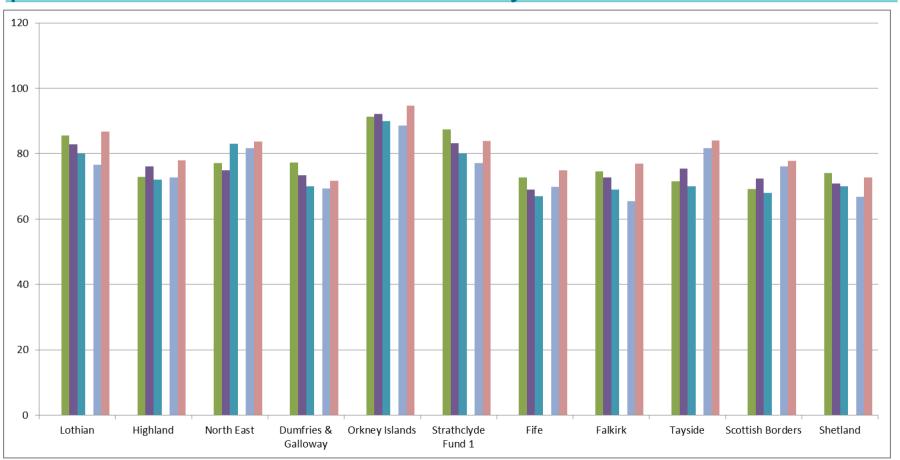
# Funding valuations 2008, 2011, 2014





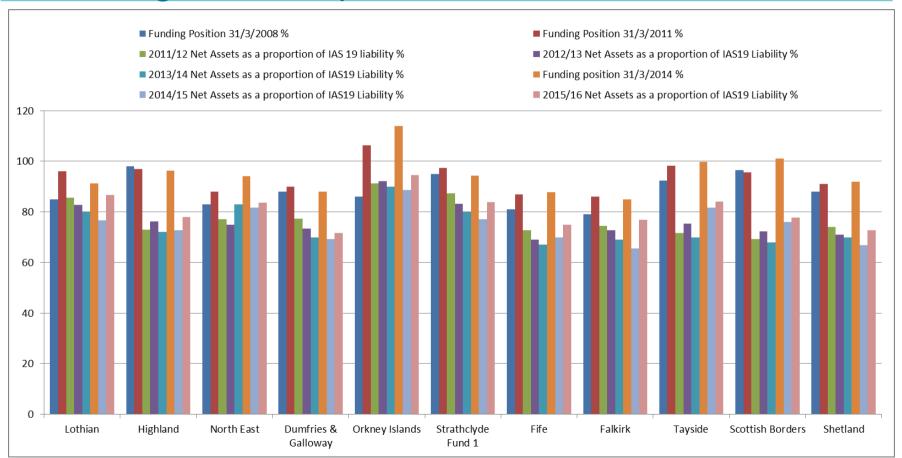
# Net assets as a proportion of the PV of promised retirement benefits - 5 years





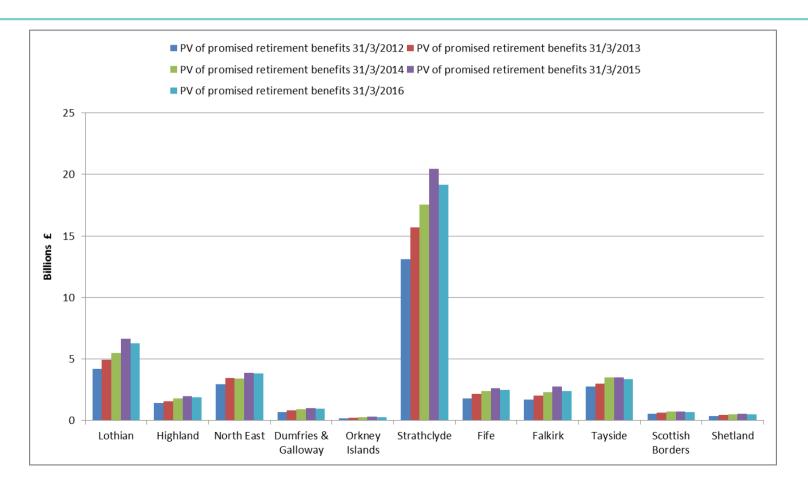
# Positions over time – funding basis & accounting basis compared





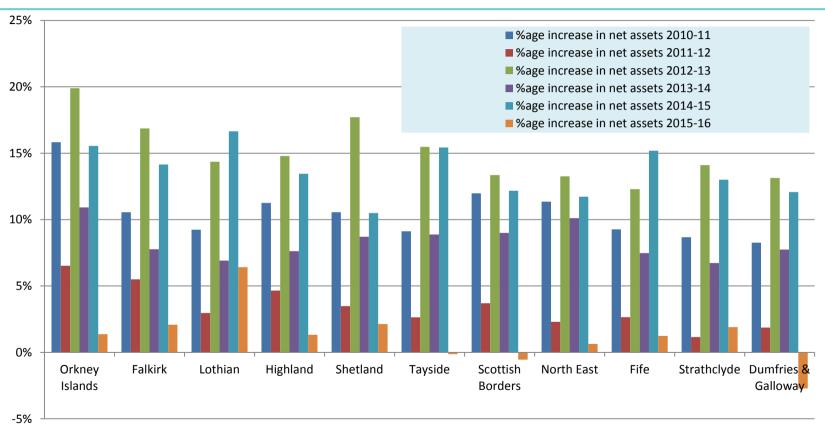
# PV of promised retirement benefits





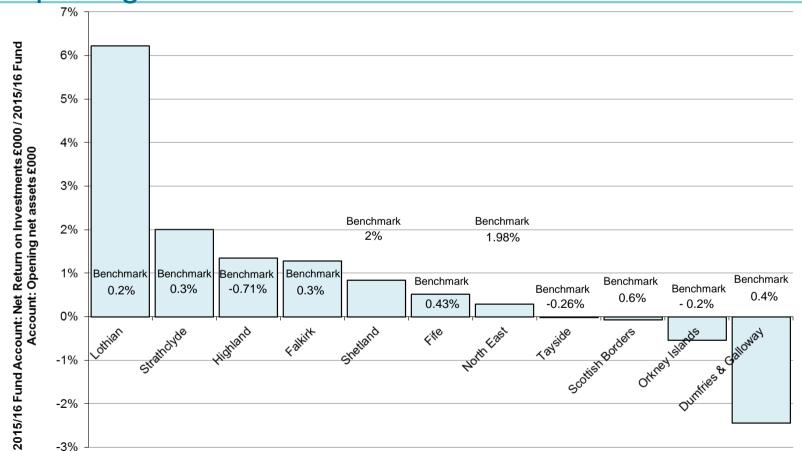
### Year on year movements in net assets





## Net return on investments as a proportion of opening investments 2015-16





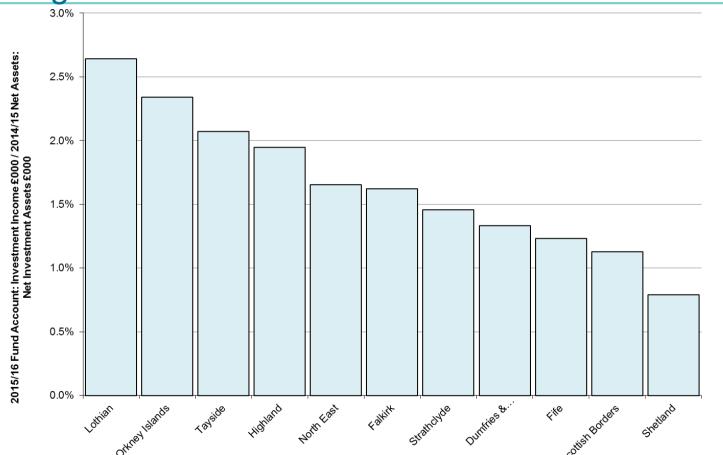
### Investment strategy



Pension Fund	Brief details	Equities
Strathclyde	Current target allocation: Equity 72.5%, Hedging/Insurance 4.5%, Credit 3%, ST Enhanced Yield 7.5%, LT Enhanced Yield 12.5%. Proposals to reduce exposure to equity in favour of broader asset base. Strategic allocations during the year to private debt (£300m) and multi-asset credit (£450m). The theme of bank-replacement investment activity through its Strathclyde Direct Investment Portfolio with 10 new investment commitments totalling some £300m.	72.6%
Lothian	LT strategic allocation: Equities 65%, Index linked assets 7%, Alternatives 28%.  Low-cost, lower-risk investment strategy, targeting stable, income generating global equities. Reduced equity allocations and new commitments to alternative assets and in index-linked government bonds. Infrastructure investments represented 8% of Fund at 31 March 2016. The majority of investments managed internally.	67%
North East	Current allocation: Equity 70%, Alternative (including private equity) 10%, Bonds 10%, Property 10% The Fund continues to rebalance assets in line with its investment strategy, reducing its exposure to equities and increasing alternatives and bonds. Planned move from Growth assets to Income/Protection assets. Expanded Alternative program with Private Equity and Diversified Growth Funds.	78.8%
Tayside	New asset allocation: 65% equities, 13% bonds, 12% property and 10% alternatives.	69.2%
Fife	Current allocation: 80% growth assets (equities, property etc) and 20% non growth (bonds).	57.2%
Falkirk	Strategic allocation: Equities 60%, Bonds 10%, Property 10%, Diversified Growth 10%, Social housing 2%, other alternatives 8%	62%
Highland	Target allocation: UK equities 30.7%, Global equities 30.3%, Private equity 5%, Property debt 5%, Property 10%, Bonds 20%	68.5%
D&G	Strategic allocation: Equities 62%, Bonds 15%, Property 10%, Alternatives 13%	62%
S Borders	Strategic allocation: UK equity 19%, Global Equity 46%, Bonds 13%, Multi Asset fund 17%, Property 5%	65.5%
Shetland	Allocation: UK equity 18%, Global equity 40%, Property 12%, Alternative bonds 10%, Diversified growth 20%	59%
Orkney	Allocation: UK equities 22%, Global Equities 35.7%, Pooled and index linked bonds 18.1%, Pooled 8.4%, Alternative 9.6%, Cash 3.2%, Pooled multi asset 3%.	69.7%

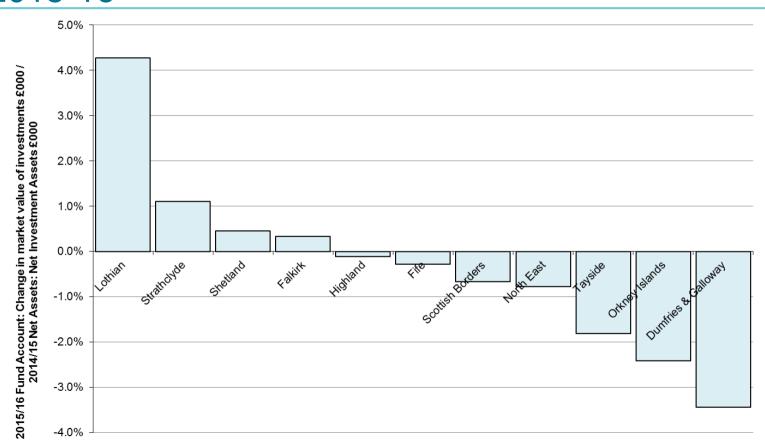
# Investment income as a proportion of opening investments 2015-16





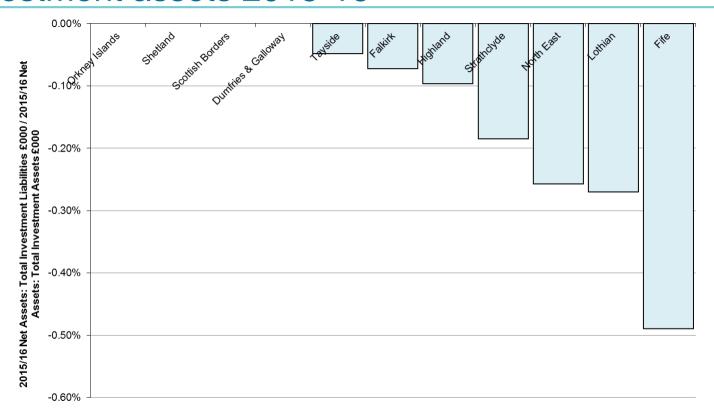
### Change in market value of investments 2015-16





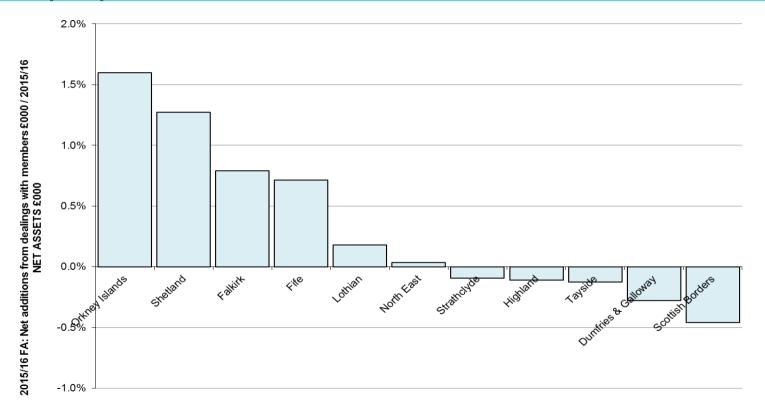
### Investment liabilities as a proportion of investment assets 2015-16





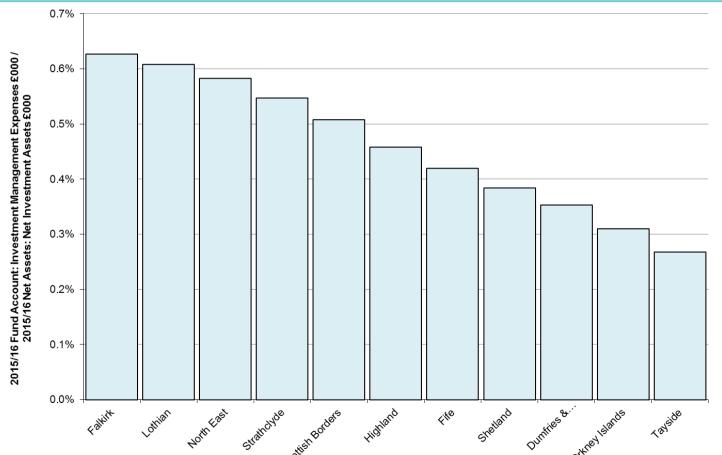
# Net additions from dealing with members as a proportion of net assets 2015-16





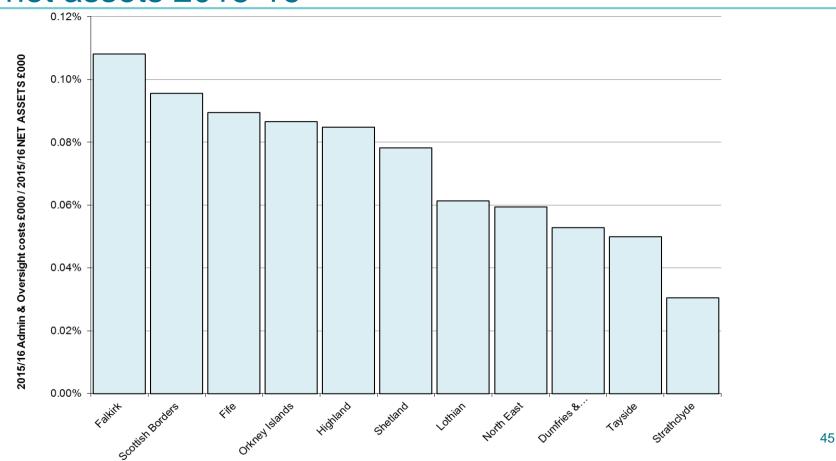
## Investment management expenses as a proportion of investment assets 2015-16





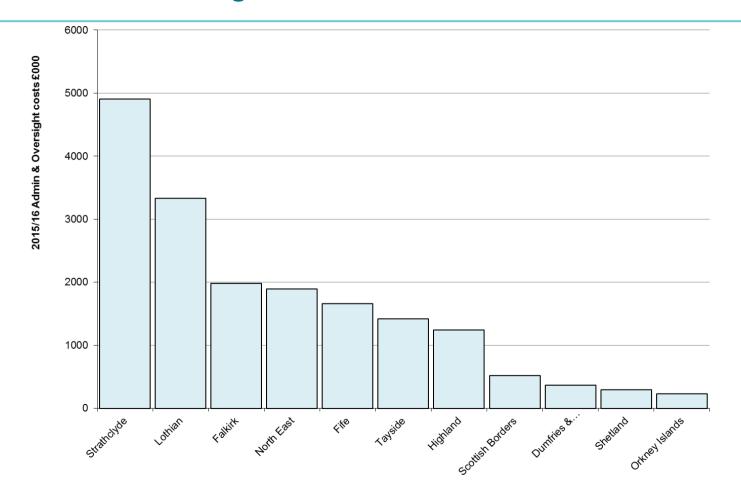
### Admin and oversight costs as a proportion of net assets 2015-16





### Admin and oversight costs 2015-16





#### Areas to cover



New audit appointments & code

Overview of other 'stakeholder' activity

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Audit issues arising 2015-16

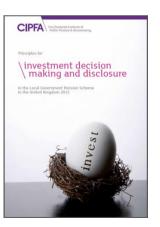


## Audit issues 2015-16 Issues raised during the year



- Investment thresholds
- Appointment periods for investment managers
- Actuarial and investment services with the same company
- Group accounts
- Investment management expenses
- BrExit





#### SCHEDULE 1 LIMITS ON INVESTMENTS

Regulation 14(1)

#### PART 1

Table

	Column (1)	Column (2)
	Limits under regulation 14(2)	Increased limits under regulation 14(3)
Any single sub-underwriting contract.	1%	5%
2. All contributions to any single partnership.	2%	5%
3. All contributions to partnerships.	5%	15%
4. The sum of— (a) all loans (but see paragraph 14 of Part 2); and (b) any deposits with— (i) any local authority; or (ii) any body with power to issue a precept or requisition to a local authority, or to the expenses of which a local authority on the required to contribute, which is an exempt person (within the meaning of the 2000 Act) in respect of accepting deposits as a result of an order made under section 38(1) of that Act (exemption orders)	10%	_
5. All investments in unlisted securities of companies.	10%	15%
6. Any single holding (but see paragraphs 15 and 16 of Part 2).	10%	_
<ol> <li>All deposits with any single bank, institution or person (other than the National Savings Bank).</li> </ol>	10%	_
8. All sub-underwriting contracts.	15%	_
<ol> <li>All investments in units or shares of the investments subject to the trusts of unit trust schemes managed by any one body (but see paragraph 16 of Part 2).</li> </ol>	25%	35%
10. All investments in open-ended investment companies where the collective investment schemes constituted by the companies are managed by one body.	25%	35%
11. All investments in units or other shares of the investments subject to the trusts of unit trust schemes and all investments in open-ended investment companies where the unit trust schemes and the collective investment schemes constituted by those companies are managed by any one body (but see paragraph 16 of Part 2).	25%	35%
12. Any single insurance contract.	25%	35%
<ol> <li>All securities transferred (or agreed to be transferred) by the administering authority under stock lending arrangements.</li> </ol>	25%	35%

#### Increase of limit on investment in partnerships

 For the figure "15%" in row 3 (all contributions to partnerships) of Column 2 in Schedule 1 to the Local Government Pension Schem (Management and Investment of Funds) (Scotland) Regulations 2010(1) substitute the figure "30%".

### Audit issues 2015-16 Final accounts findings so far!



Pension Fund	Issues identified by auditors	
Strathclyde	Investment management expenses. LGPS 2015 introduction (transfer factors, negative CPI, need to do manual calculations for changes) Assurance report on Custodian does not cover business continuity. Employee benefit statements.	
Lothian	Group accounts with inclusion of LPFE and LPFI. Investment management expenses.	
North East	No major issues. Early adopted of CIPFA 2016-17 guidance with prior year adjustment.	
Tayside	?	
Fife	No major issues. Management costs. Cash balance high. Annual benefits statements. Pension Board established and training arrangements established.	
Falkirk	Year end data returns from employers late – needs better engagement. Employee benefits statements. Records – addresses. Staff resources. Policy on retendering of services. Admin performance indicators in need of updating. Formalisation of training records.	
Highland	Strain on the fund for severances before year end. Investment management expenses – performance fees identified. Derivatives accounting.	
D&G	?	
Borders	?	
Shetland	Budgeting. Improved transparency for the fund via the council website. Internal audit on the pension fund control systems. Assessment of investment management expenses.	
Orkney	Inconsistencies and presentational errors. Internal audit assurance – no specific PF work. Transparency of information – no separate webpage. Computerisation of records.	

### Conclusion



Tim Bridle

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