Foreword

CIPFA has updated its *Practitioners' Guide to Capital Finance* to provide definitive guidance on both capital finance and its accounting implications. The guide includes analysis of capital finance arrangements under the Prudential Code and comprehensive explanations and definitions of capital expenditure, credit arrangements and capital financing, including minimum revenue provision (MRP) and loans fund repayment arrangements and local authority borrowing. It includes worked examples throughout to illustrate the practical application of theoretical concepts and extracts from the relevant legislation and the Prudential Code.

CIPFA would like to thank all those who contributed to the success of the guide; Stephen Sheen (Ichabod's Industries), who undertook the drafting; and the members of its Treasury and Capital Management Panel, who oversaw its updating:

Richard Paver (Chair) Greater Manchester Combined Authority

Sarah Sheen (Secretary) CIPFA

Gareth Caller Ministry of Housing, Communities and Local Government

Martin Easton Birmingham City Council
Lisa Fillery Canterbury City Council

Bevis Ingram Local Government Association
Barry Lennox Allerdale Borough Council
Neil Kissock Society of County Treasurers

Paul Mayers National Audit Office
Joseph Quinn North Lanarkshire
Meirion Rushworth Newport City Council

Janet Senior London Borough of Lewisham

Contents

	FER 1: INTRODUCTION TO CAPITAL FINANCE ARRANGEMENTS UNDER THE PRUDENTIAL	
FRAME	EWORK	
	WHAT IS THE PRUDENTIAL FRAMEWORK?	
	APPLICATION OF THE LOCAL GOVERNMENT ACT 2003	
	APPLICATION OF THE LOCAL GOVERNMENT IN SCOTLAND ACT 2003	-
	APPLICATION OF THE LOCAL GOVERNMENT FINANCE ACT (NORTHERN IRELAND) 2011	
	STRUCTURE OF THIS GUIDE	8
СНАРТ	ER 2: CAPITAL EXPENDITURE	9
	WHAT IS CAPITAL EXPENDITURE?	
	CAPITALISATION UNDER PROPER PRACTICES	1
	REVENUE EXPENDITURE FUNDED BY CAPITAL UNDER STATUTE (ENGLAND)	29
	CAPITALISATION DIRECTIONS (ENGLAND)	30
	REVENUE EXPENDITURE FUNDED BY CAPITAL UNDER STATUTE (WALES)	3
	CAPITALISATION DIRECTIONS (WALES)	3
	REVENUE EXPENDITURE FUNDED BY CAPITAL UNDER STATUTE (NORTHERN IRELAND)	34
	CAPITALISATION DIRECTIONS (NORTHERN IRELAND)	3!
	REVENUE EXPENDITURE FUNDED BY BORROWING UNDER STATUTE (SCOTLAND)	3!
	STATUTORY CONSENT TO BORROW (SCOTLAND)	36
	CAPITALISATION DIRECTIONS (SCOTLAND)	30
	PRACTICAL EXAMPLE OF CAPITALISATION	30
	ANNEX A: EXTRACT FROM THE 2018/19 CODE	41
СНАРТ	ER 3: CREDIT ARRANGEMENTS	43
	WHAT ARE CREDIT ARRANGEMENTS?	
	STATUTORY PROVISIONS IN ENGLAND, WALES AND NORTHERN IRELAND	4
	STATUTORY PROVISIONS IN SCOTLAND	4
	CONTROL OVER CREDIT ARRANGEMENTS	4
	AFFORDABILITY OF CREDIT ARRANGEMENTS	4
СНАРТ	FER 4: MATCHING EXPENDITURE TO RESOURCES	57
	THE EXPENDITURE-RESOURCES EQUATION	5
	CAPITAL RECEIPTS	58
	SECURING GRANTS AND CONTRIBUTIONS	59
	AFFORDABILITY OF REVENUE CONTRIBUTIONS	59
	BUDGET BALANCING	6
	THE CAPITAL FINANCING REQUIREMENT	6
	CONSEQUENCES OF FAILING TO BALANCE EXPENDITURE AND RESOURCES	6
	ADEQUACY OF RESERVES (ENGLAND, WALES AND NORTHERN IRELAND)	
СНАРТ	FER 5: CAPITAL RECEIPTS	6!
	CAPITAL RECEIPTS IN ENGLAND, WALES AND NORTHERN IRELAND	
	CAPITAL RECEIPTS IN SCOTLAND	84

CHAPTER 6: IMPLICATIONS FOR REVENUE BALANCES	87
THE IMPACT OF CAPITAL EXPENDITURE ON REVENUE BALANCES	87
MINIMUM REVENUE PROVISION (ENGLAND)	90
MINIMUM REVENUE PROVISION (WALES)	107
MINIMUM REVENUE PROVISION (NORTHERN IRELAND)	123
LOANS FUND PRINCIPAL REPAYMENTS (SCOTLAND)	127
CHAPTER 7: BORROWING	141
STATUTORY PROVISION IN ENGLAND, WALES AND NORTHERN IRELAND	141
STATUTORY PROVISIONS IN SCOTLAND	143
THE PRUDENTIAL CODE	145
CHAPTER 8: INVESTMENTS	147
STATUTORY PROVISIONS IN ENGLAND, WALES AND NORTHERN IRELAND	147
STATUTORY PROVISIONS IN SCOTLAND	152
CHAPTER 9: LOCAL AUTHORITY COMPANIES	153
STATUTORY PROVISIONS IN ENGLAND AND WALES	153
STATUTORY PROVISIONS IN SCOTLAND	153
THE PRUDENTIAL CODE	153
CHAPTER 10: RESIDUARY ISSUES	155
TRANSITIONAL PROVISIONS IN ENGLAND AND WALES	155
TRANSITIONAL PROVISIONS IN SCOTLAND	156
CAPITAL FINANCING CHECKLIST: ENGLAND	157
CAPITAL FINANCING CHECKLIST: WALES	187
CAPITAL FINANCING CHECKLIST: NORTHERN IRELAND	211
CAPITAL FINANCING CHECKLIST: SCOTLAND	231