# **Reform of IR35 in the public sector**

**CIPFA Seminar – 6 October 2017** 



### Introduction

- With effect from 6 April 2017
- Responsibility for operating the rules moves from the individual worker's personal service company (PSC) to the:
  - public sector body,
  - ► agency,
  - third party

paying the worker's company

Public sector - scope is defined in the Freedom of Information Act 2000 and the Freedom of Information (Scotland) Act 2002



## **Overview of legislation**

- Introduces concept of "fee payer"
  - The person paying the PSC is the employer for PAYE/NIC, or
  - First intermediary onshore if payer is offshore
- Public sector body required to inform the person they contract with whether or not contract is within IR35
  - Public sector becomes the "fee payer" if they do not comply with duties or fail to take reasonable care
- Legislation specifies "deemed direct payment" calculation
- Deemed direct payment excluded from IR35 deemed payment calculation by the PSC
- 5% expenses deduction removed (public sector only)
- Fraudulent document provisions

### **Public sector body duties**

- Inform the person they contract with whether or not contract is within IR35:
  - Contracts in place pre 6 April 2017 on or before first payment on or after 6 April 2017
  - New contracts from 6 April 2017 later of:
    - On or before the time of entry into the contract; or
    - When the services begin to be performed
- Respond to written request for reasoning behind decision within 31 days
- Take reasonable care in determining status



#### **On-line tool overview**

- HMRC's view of status
- If data is correct can rely on the outcome
- Do not have to use it or agree with the outcome
- Can be used by end user, intermediary or contractor scope for disagreement
- Can be used by private sector and self-employed individuals
- Matrix approach
- Initial filtering if pass the substitution or control tests
- Future and current contracts



## Challenges

- Identifying contractors in scope
- Composite services
- Communication through the supply chain
- The decision making process
- Who is bearing the employer NIC costs?
- Relations with contractors
- "Substitution" and "Control"
- Corporate Criminal Offence legislation



### What we are seeing in the market

- Direct employment/direct engagement
- Umbrella employment/agency payroll
- Self-employment?
- Intermediary in contractual supply chain
- Outsourcing of IR35 assessment and/or payroll
- Insurance backed arrangements
- Composite service model



#### What auditors need to consider

- Clear policies and processes
- Staff responsible for engaging / paying agencies and other third parties knowledgeable
- Good working knowledge of status tool
- No blanket applications (e.g. re "sending a substitute")
- Review preferred supplier list
- Update contracts (e.g. for employers NIC)
- Spot checks has worker had tax / NIC deducted
- Ongoing process not just an initial appointment
- Consider Corporate Criminal Offence legislation



#### Questions



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