



Arlingclose Ltd:  
Independent treasury management services

# A pro-active approach to addressing regulatory change

CIPFA Scottish Treasury Management Forum

27<sup>th</sup> February 2014

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# Broad themes

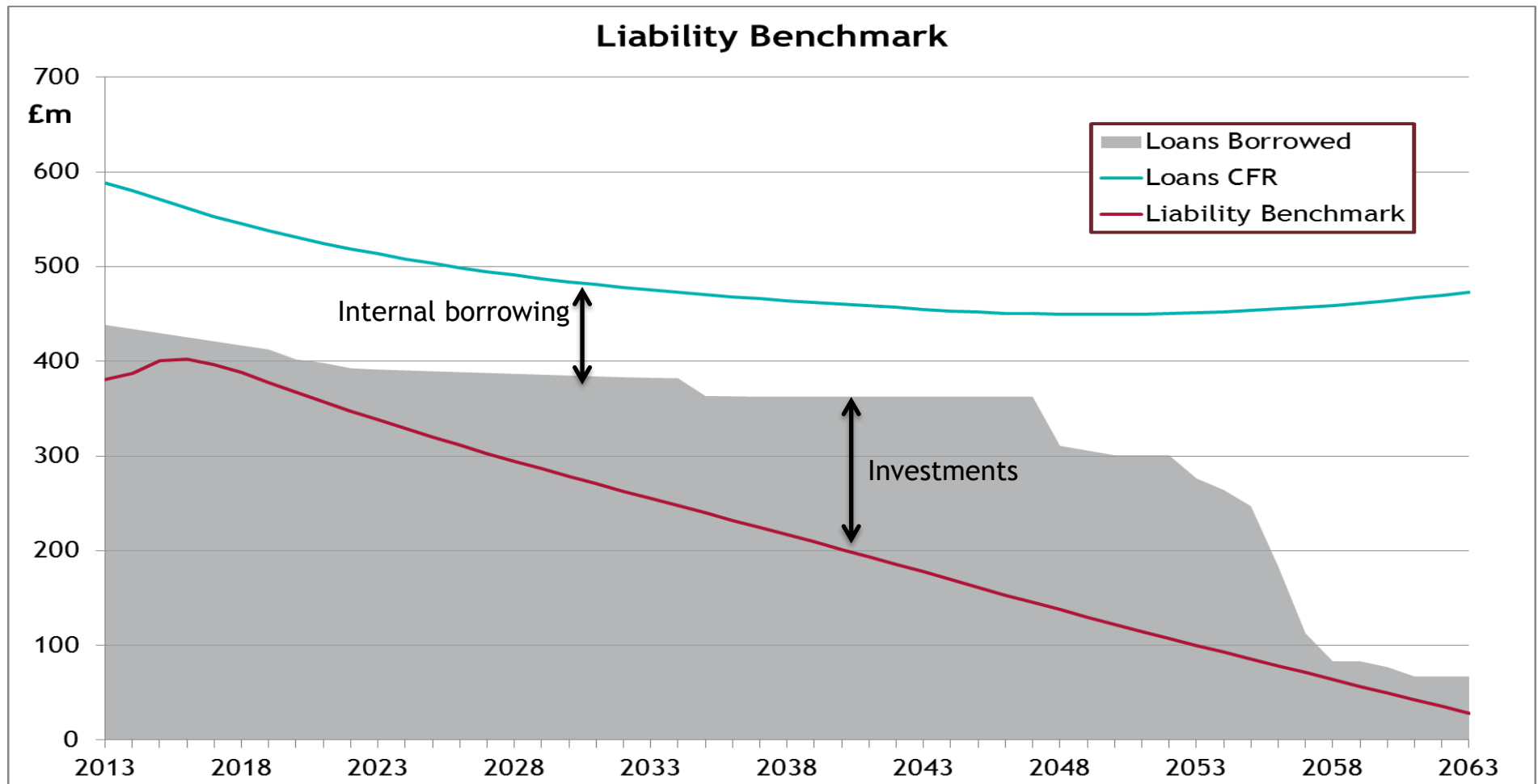
# Balance Sheet Forecasting

Example Authority					
Balance Sheet Summary and Projections in £millions					
31st March:	2013	2014	2015	2016	2017
Capital Financing Requirement	625.3	615.2	604.2	593.3	583.1
Less: Other Long-term Liabilities	-37.0	-34.8	-33.1	-31.5	-29.9
<b>Loans CFR</b>	<b>588.3</b>	<b>580.4</b>	<b>571.2</b>	<b>561.8</b>	<b>553.2</b>
Less: External Borrowing	-438.5	-434.2	-429.8	-425.5	-421.1
<b>Internal (Over) Borrowing</b>	<b>149.8</b>	<b>146.2</b>	<b>141.3</b>	<b>136.3</b>	<b>132.0</b>
Less: Usable Reserves	-225.0	-210.4	-187.5	-176.3	-173.4
Less: Working Capital	-7.4	-7.6	-7.8	-8.0	-8.2
<b>Investments / (New Borrowing)</b>	<b>82.6</b>	<b>71.7</b>	<b>53.9</b>	<b>47.9</b>	<b>49.6</b>
Net Borrowing Requirement	355.9	362.4	375.9	377.6	371.6
Minimum Liquidity	25.0	25.0	25.0	25.0	25.0
<b>Liability Benchmark</b>	<b>380.9</b>	<b>387.4</b>	<b>400.9</b>	<b>402.6</b>	<b>396.6</b>

## Liability Benchmark

- Minimum amount of borrowing required to keep investments at minimum liquidity level (which may be zero)
- Can be estimated for the long term if a few assumptions are used

# Liability Benchmark

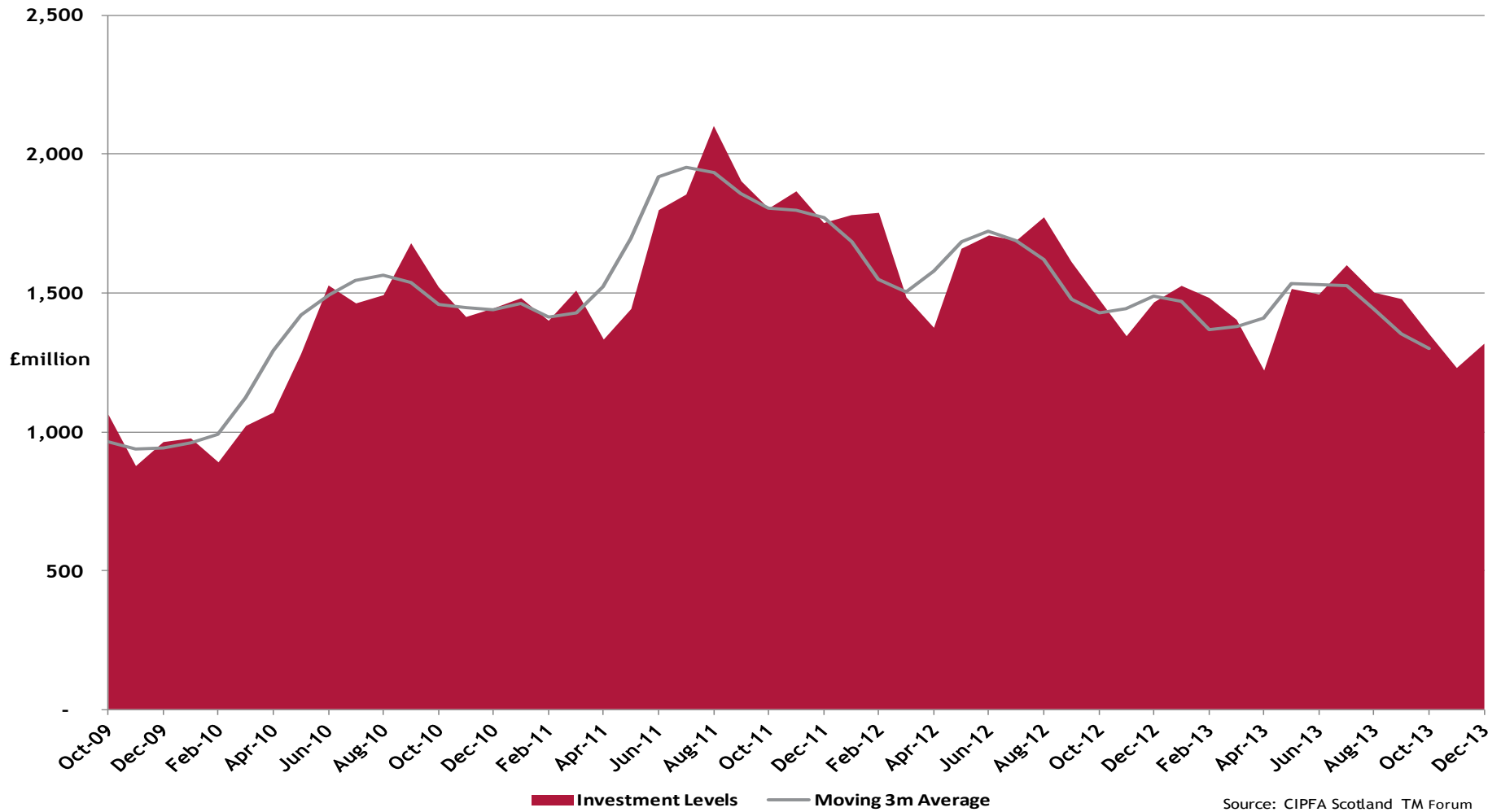


# Borrowing activity is markedly lower

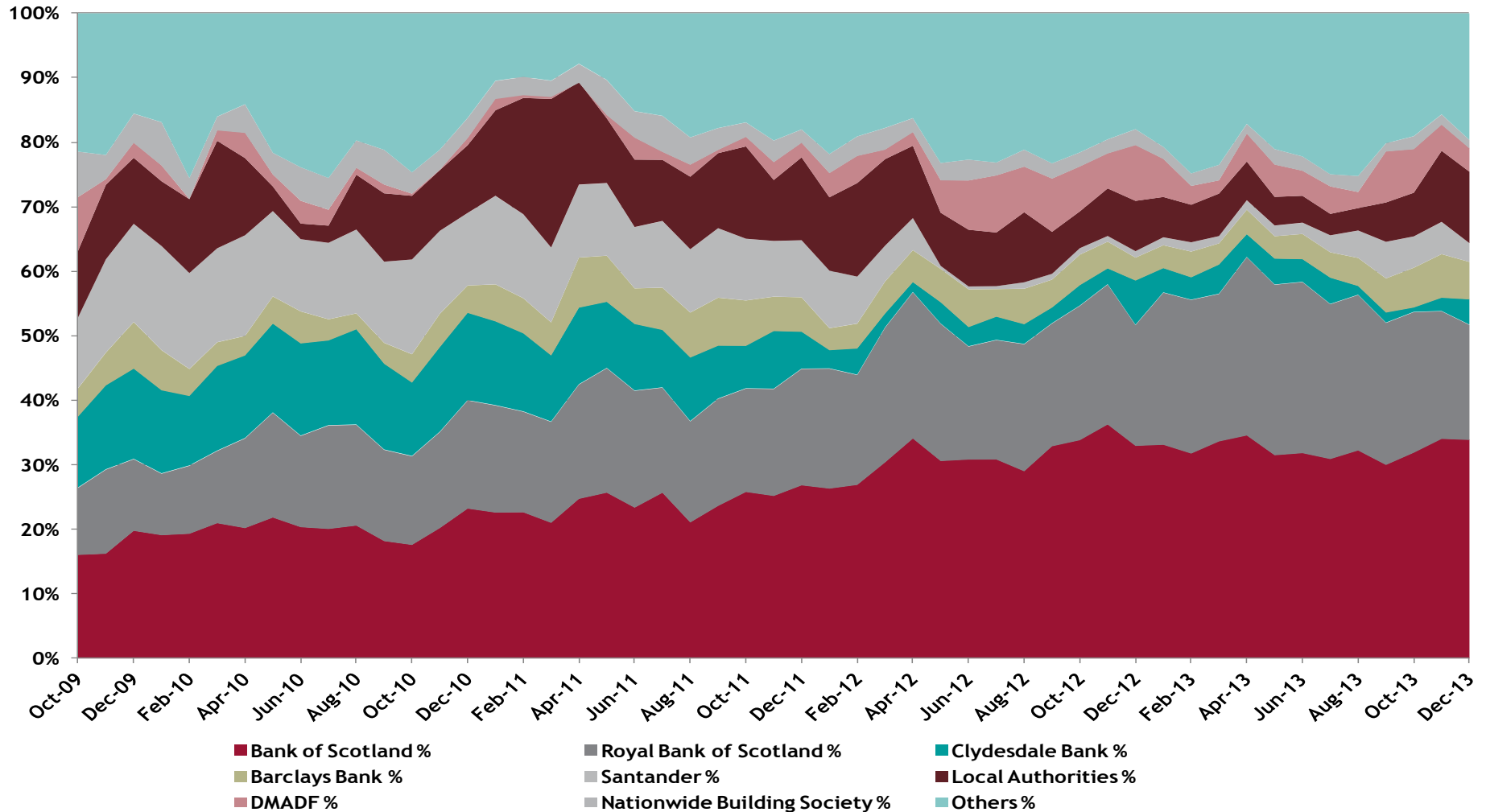
	<u>Apr 12-Jan 13</u>	<u>Apr 13-Jan 14</u>
PWLB borrowing	£2.31bn	£1.30bn
<u>GLA borrowing</u>	<u>£1.10bn</u>	<u>£0.70bn</u>
Borrowing ex-GLA	£1.21bn	£0.60bn
PWLB Borrowing by Scottish Authorities	£0.35bn	£0.23bn

Source: PWLB

# Investment balances are reasonably resilient...

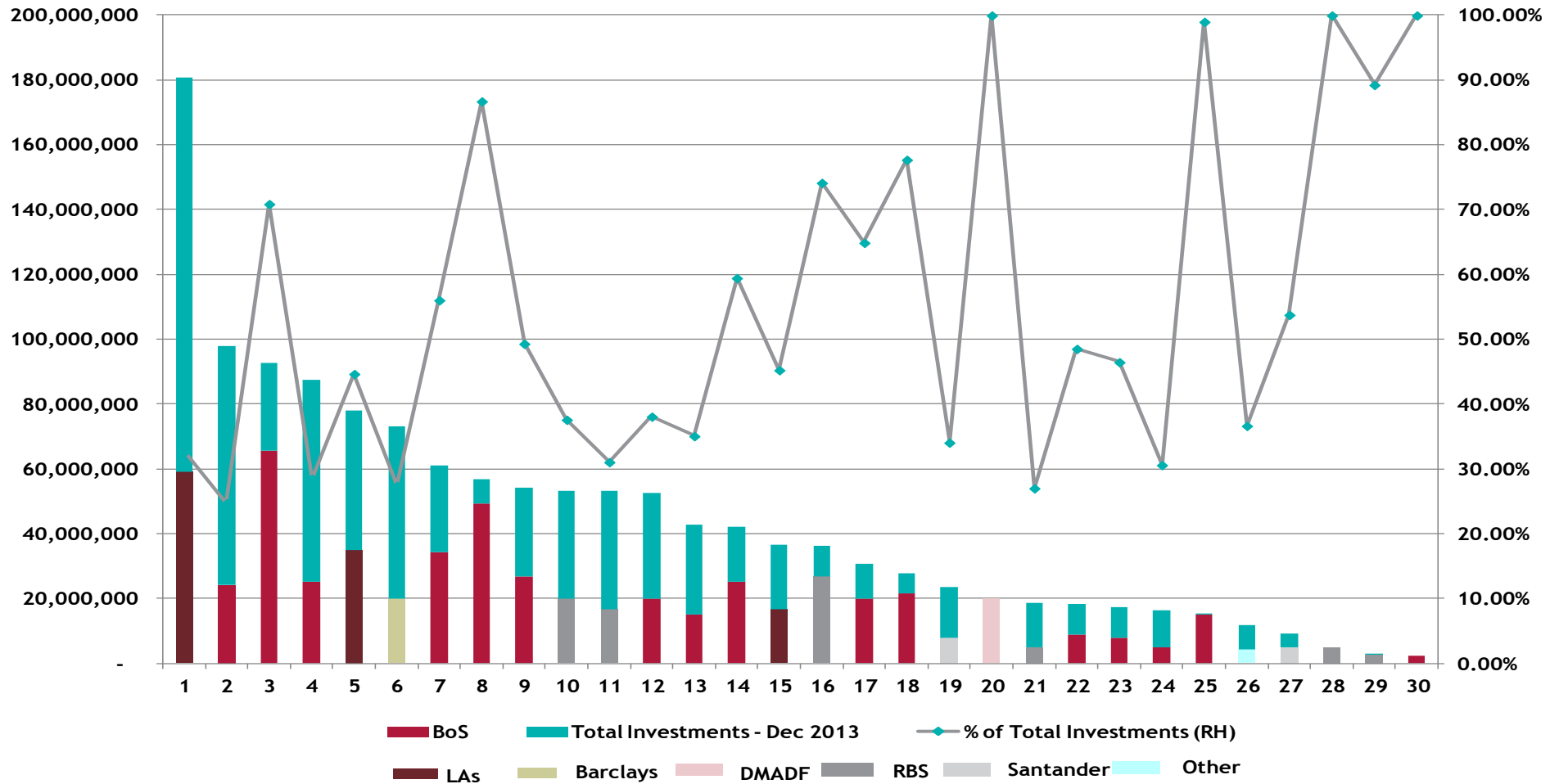


# And concentrated ....



Source: CIPFA Scotland TM Forum

# Really concentrated ....



Source: CIPFA Scotland TM Forum



*“The Times They Are A Changin’” \**

*\* In fact, they already have.*

# Credit Risk Management

## The main drivers of credit risk are

- The chance of the counterparty **failing** in the first place
- The chance of the counterparty receiving external **support** to prevent failure turning into **default**
- The size of the **loss** incurred given default

## Countries around the world have vowed “never again” to bail out their banks

- UK - Independent Commission on Banking (2011) and the Financial Services (Banking Reform) Act 2013
- EU - Bank Recovery and Resolution Directive (2013 proposal)
- US - Dodd-Frank Wall Street Reform and Consumer Protection Act (2010)

## Bail-in is the new bail-out

- Depositors and senior bondholders: Amagerbanken (Denmark, 2011, **41%**); Bank of Cyprus (2013, **47.5%**)
- Junior bondholders: Bank of Ireland (2011, **80%**); SNS Reaal (Netherlands, 2013, **100%**); Co-op Bank (~**50%**)

## Minimising the chance of clients being exposed to a failing bank remains our main concern

## But with the probability of external support reducing, we are focusing more on lowering loss given default

- Advising on investments with intrinsically low loss given default
- Increasing diversification so that any loss would be a smaller proportion of total investments

# UK Banking Reform

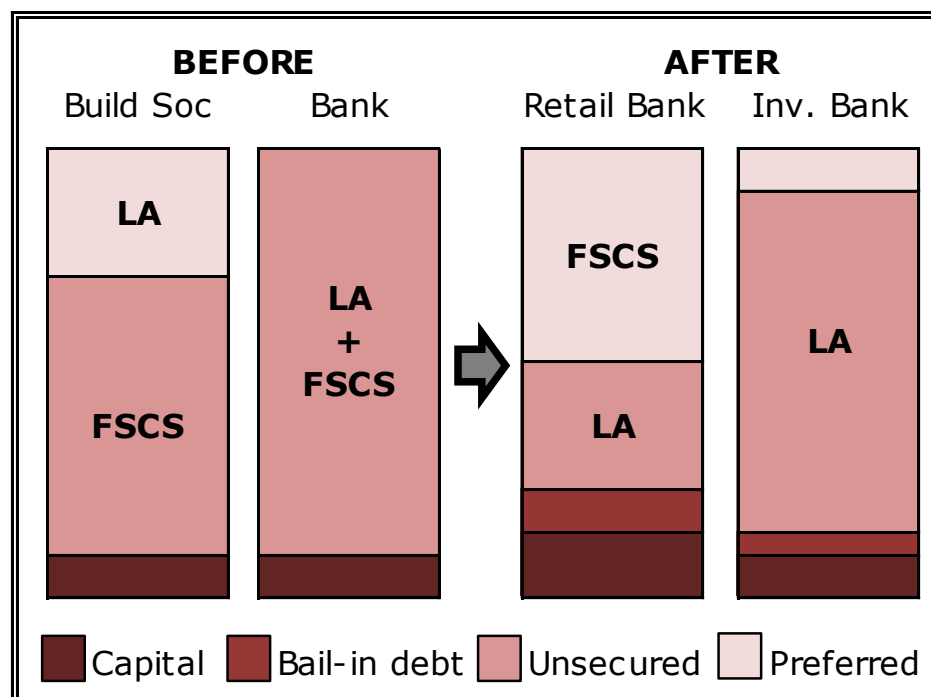
## Independent Commission on Banking Report (2011) – Financial Services (Banking Reform) Act 2013

- Separation of retail and investment banking
- FSCS-insured depositor preference
- Higher capital requirements
- Bail-in power

### LAs will have a choice where to bank & invest

- Retail banks
  - Higher capital and therefore “safer”
  - But more exposed to bail-in
- Investment banks
  - Likely to pay higher rates
  - Lower loss given default?

Full implementation planned by 2018



# EU Banking Reform and Bail-in

## Bank Recovery and Resolution Directive (2013 proposal)

- National regulators will be required to **bail-in** creditors in order of seniority until their losses reach at least **8%** of the bank's liabilities before any government money can be injected
- Many liabilities are exempt from bail-in:
  - insured retail and small business deposits
  - interbank lending with a maturity of less than one week
  - secured debt such as covered bonds
- This would leave local authority and other large deposits as one of the few categories able to take losses
  - e.g. if unsecured bonds and wholesale deposits make up just 20% of the balance sheet, they will need to take a haircut of **40%** to write down 8% of total liabilities
- Governments can then contribute up to **5%** of the failing bank's liabilities
- If further funds are required, these must come from deeper haircuts on unsecured creditors
  - it would be illegal for any more government money to be injected until bondholders and wholesale depositors were completely wiped out

Likely date for EU-wide implementation is January 2016

UK has adopted these proposals early and they are now law



# Bail-in Example

Amagerbanken was a small Danish bank that failed in February 2011

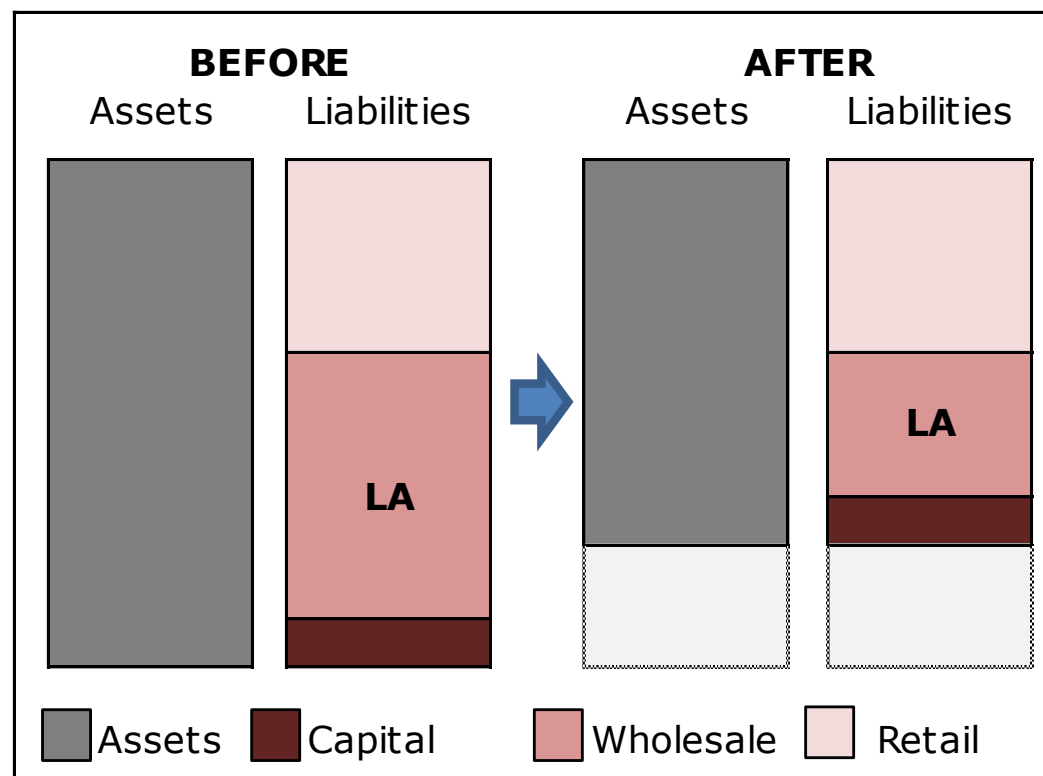
- Suffered large losses on its £3.5bn loan portfolio

## Simple bail-in process

- Bank closed on Friday afternoon
- Over the weekend, 41% was removed from all accounts with balances over €100,000
- 41% calculated as the amount required to cover losses and leave adequate capital buffer behind to continue trading
- Bank re-opened Monday morning
- Retail customers hardly noticed the change

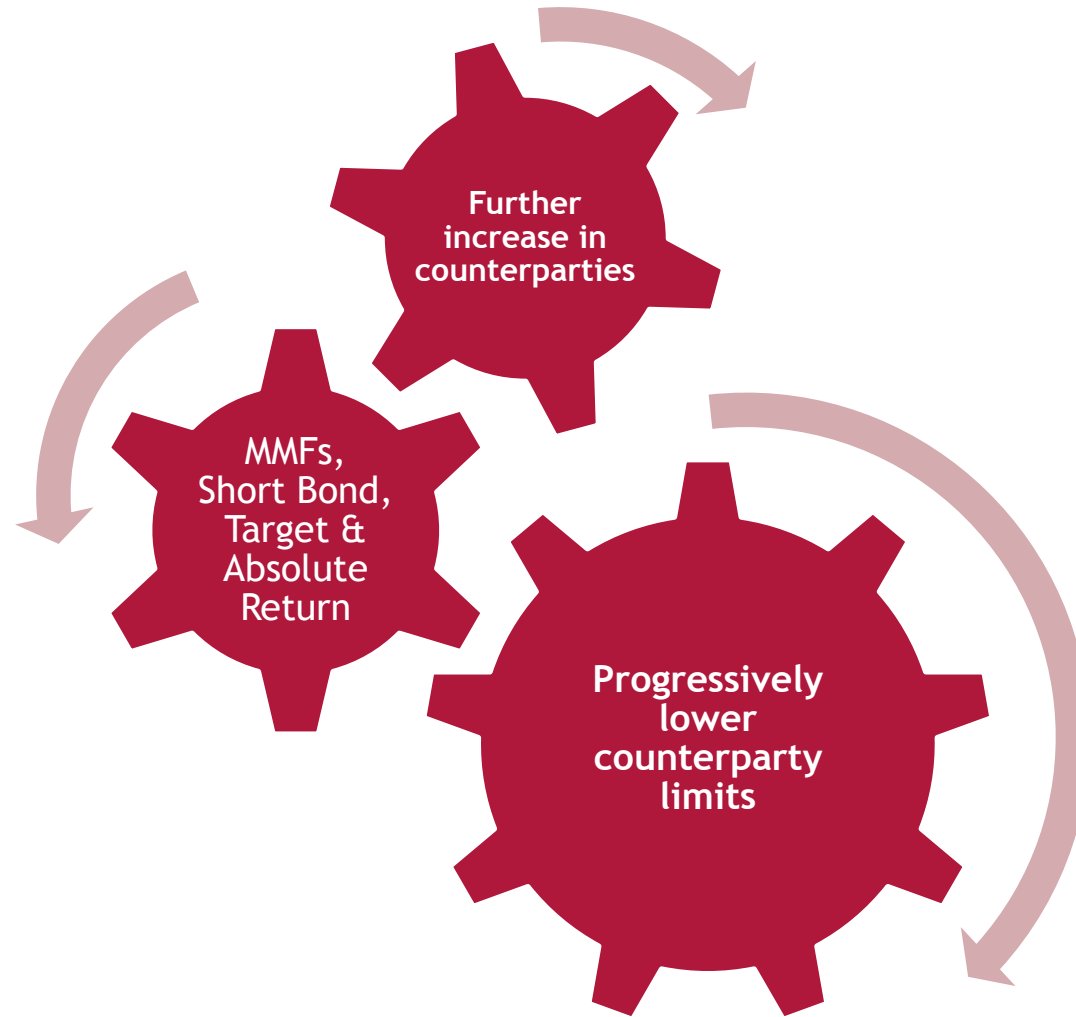
Similar story at Fjordbank Mors in July 2011

- Bail-in of 26% on uninsured depositors



**A pro-active response is preferable**

# Diversification



# Low Credit Risk Investments

## Low Probability of Default

### Government Investments

- Debt Management Account Deposit Facility
- Treasury Bills
- Gilts

### Government Related Investments

- Government Agency Bonds
  - e.g. Network Rail
- Supranational Bank Bonds
  - EIB, NIB, EBRD, CEDB, IBRD
- Loans to Local Authorities

### Government Investment Funds

- Gilt Funds

## Low Loss Given Default

### Secured Investments

- Covered Bonds
- Reverse Repurchase Agreements (Repo)
- Loans to Housing Associations

### Property Investments

- Investment Property
- Local Housing
- Property Funds

### Diversified Investments

- Money Market Funds
- Bond Funds



# Local Authority Loans: Security

Local Authorities are a low credit risk investment, even over the long-term

- Central Government funding & control
- Therefore linked to UK sovereign credit rating
- Balanced budget requirement
- Pledging security prohibited
- High reserves and low debt
- Strong liquidity from PWLB
- CIPFA Prudential Code & TM Code

	Fitch	Moody's	S&P
Kensington & Chelsea			AAA
Cornwall		Aa1	
Birmingham		<del>Aa1</del>	
Greater London Authority			AA+
Guildford		Aa1	
Wandsworth	AA+	Aa1	
Lancashire		Aa2	
Transport for London	AA	Aa2	AA+
Woking			A+

# Summary

As government support for banks is withdrawn, and bail-in risk increases, there are three broad options for reducing credit risk

## Diversification:

- Internal - use a wider range of counterparties for smaller amounts
- External - money market funds and other pooled funds

## Investments with a low chance of default:

- Treasury bills
- Gilts
- EIB bonds
- Local authority loans

## Investments with a low loss given default:

- Housing associations
- Covered bonds
- Property based

# Appendices

# Don't just take our word for it....

“But look, we are having an independent inquiry into what went on in the Co-op and I would just make this point, which is the first priority is to save this incredibly important bank.

It has 600,000 customers, many thousands of people work for the Co-op and will be anxious about their jobs, and a huge amount of my time and the time of the Treasury is spent on making sure this bank survives and survives in a way that does *not depend on a taxpayer bailout, which we want to move away from in this country.*”

George Osborne interview on BBC Radio 4 Today programme, 25<sup>th</sup> November 2013

Bail-in powers enacted in Financial Services (Banking Reform) Act 2013 just a few weeks later.

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