# Implementing New Governance Arrangements

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Presentation to CIPFA Pensions Network



- Recap of Public Service Pensions Act
- Dealing with changing governance arrangements
  - Step 1 The Goal of Change / A Clear Vision
  - Step 2 What Needs to Change
  - Steps 3 & 4 Identify steps and avoid undue haste
  - Step 5 Inspire confidence



## The Public Service Pensions Act at a glance...

- Made on 25 April 2013
- Applies to public sector pension schemes
- Key elements
  - New public sector pension schemes
  - Key design elements
  - Cost sharing mechanism to cap employer costs
  - Independent oversight role of the appropriateness of valuations and employer contribution rates
  - "Scheme Managers" and "Pension Boards"
  - Extending the Pensions Regulator's ("tPR") role
  - Scheme Advisory Board (national)
- Timescales
  - In accordance with HMT Directions and scheme specific regulations
  - Generally by 1 April 2015



 "Scheme regulations ...must provide for a person to be responsible for managing or administering ...called the scheme manager"

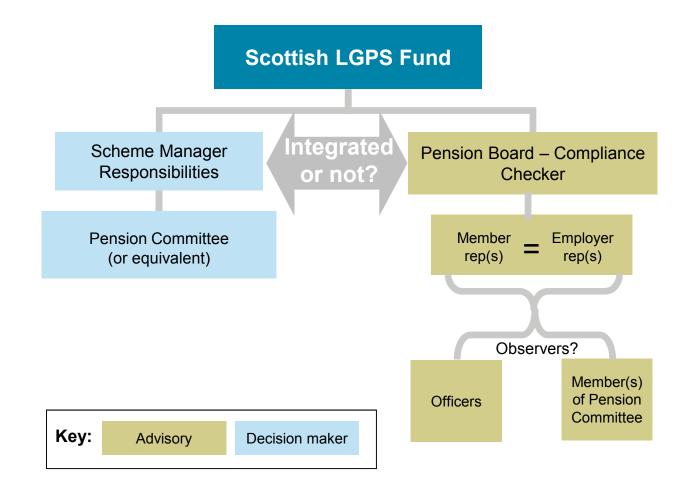


## **Pensions Board**

- "Scheme regulations... must provide for the establishment of a board... for assisting the scheme manager... in... the following matters.
  - ...securing compliance with... regulations relating to the governance and administration...
  - and with requirements... by the Pension Regulator
  - ... such other matters... regulations may specify
- Must not have a conflict of interest
- Must have employer representatives and member representatives in equal numbers
- Conversant with the rules of the scheme and any document recording policy about the administration of the scheme.
- Must have knowledge and understanding of the law relating to pensions and such other matters as may be prescribed."



## **Potential Structure**





## Outstanding questions

- Timeframe later in 2014, early 2015?
- Scheme Manager to be separate from Pensions Board?
- Minimum number of representatives?
- Prevent moving member representatives?
- If separate, should different individuals be on the two functions?
- Not necessarily elected members?
- Administering Authority Council employees to count as an "employer representative"?
- Option for joint boards?

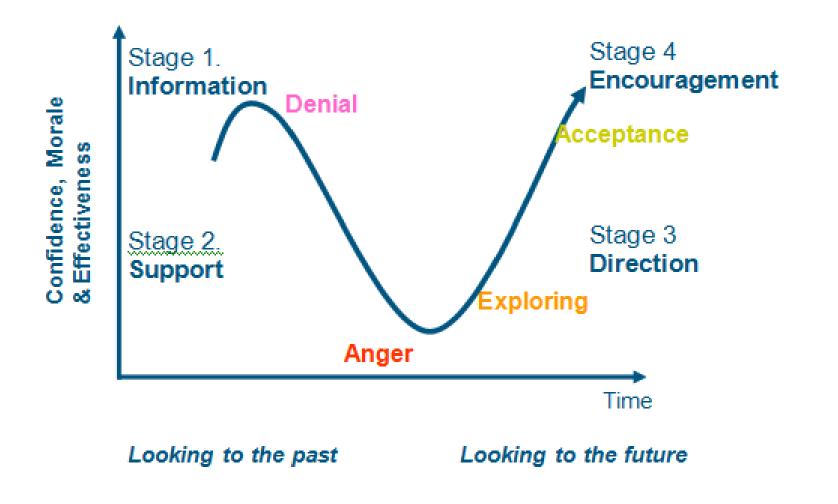




## Dealing with change



## The Change Curve





## **Planning Change**

- 1. Be clear about the 'goal' of change develop a clear vision
- 2. Be clear about what exactly needs to change
- 3. Identify steps in the change process
- 4. Avoid undue haste
- 5. Identify change agents and resistors
- 6. Inspire confidence by:
  - Forestalling problems / planning for contingencies
  - Monitoring processes / progress
  - Communicating (regularly!)





- Step 1 The Goal of Change / A Clear Vision
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## Step 1 - The Goal of Change / A Clear Vision

Why do we need to do this?

- Lord Hutton identified... Oversight is a key part of governance...
- If we're doing a good job, it will provide reassurance..
- If we're not, it will help identify where we need to improve.
- Many funds don't focus enough on admin and governance matters





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## Step 2 – Be clear about what needs to change

- Structure
- Content ensuring 'compliance'

#### A chance for a rethink? Ask yourself...

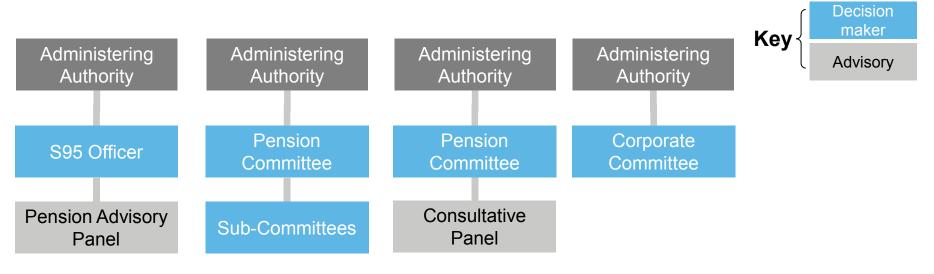
- What bits of the current arrangements work e.g.?
  - Good debate
  - Unions/employers add value/are engaged
  - They understand the key risks
  - They guide us on what we should be trying to achieve
  - Are there already good elements of compliance

- What bits don't e.g.?
  - Key man risk
  - Lack of engagement with some/they don't turn up
  - Admin areas aren't fully covered
  - Very rushed and too long
  - Lack of transparency



## Structure - Scheme manager

#### Just some of a range of current permutations – with their own pros and cons



- Option for member and/or employer reps
- Voting rights for non administering authority representatives?
- Consider proportion to administering authority representatives
- Independent advisers investment, governance, administration



#### Employer Representative(s)

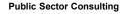
#### Member Representative(s)

- How many of each?
- Move any from Scheme Manager Committee?
- Any cross border or joint committee potential?
- From what range of employers?
- Administering authority included?
- Officers and/or elected members?
- Representing actives and/or deferred and/or pensioners?
- Union representatives or not?



## Structure - Pension Board – some potential options

	Member Reps	Employer Reps	Other
Option 1	<ul> <li>1 active member representative (Union representative)</li> <li>1 deferred/pensioner member representative (individually nominated)</li> </ul>	<ul> <li>2 AA elected members</li> </ul>	
Option 2	<ul> <li>2 active member representatives (1 Union representative plus 1 individually nominated)</li> <li>1 deferred/pensioner member representative (individually nominated)</li> </ul>	<ul> <li>2 from AA -Head of HR and Chief Solicitor</li> <li>1 representative for all other employers (individually nominated)</li> </ul>	
Option 3	<ul> <li>2 member representatives (1 Union representative plus 1 individually nominated)</li> </ul>	<ul> <li>1 local LGA representative</li> <li>1 representative for non- local authorities (individually nominated)</li> </ul>	<ul> <li>1 Adviser</li> <li>(focussing on governance and administration)</li> </ul>





## Content - What might compliance checking look like?

- Reporting on key risks/risk changes
- Business plan updates new tasks and recurring tasks
- Audit reports
- Independent reviews
- Feedback compliments and complaints
- KPIs/Performance measurements (e.g. CIPFA or other benchmarking)
- Perhaps amalgamate into score card/compliance report format?





#### XYZ Pension Fund compliance report as at 30 September 2015

Requirement / Objective	Detail	Frequency	Last Review / Delivery Date	Completed	Fully compliant (if relevant)	Notes
TPR – Internal Controls	Set Objectives	Triennial	31/3/2013		N/A	
	Provide regular updates against agreed objectives	6-monthly	31/3/2015			
	Identify and review risk and controls in place	6-monthly	31/3/2015		N/A	
	Implement new controls as required	6-monthly	31/3/2015			Monitoring of employers being developed
	Draft a business plan	Annual	31/12/2014		N/A	
	Finalise business plan	Annual	31/3/2015		N/A	
	Provide regular updates to business plan	Quarterly	30/6/2015			Two items behind agreed timescale

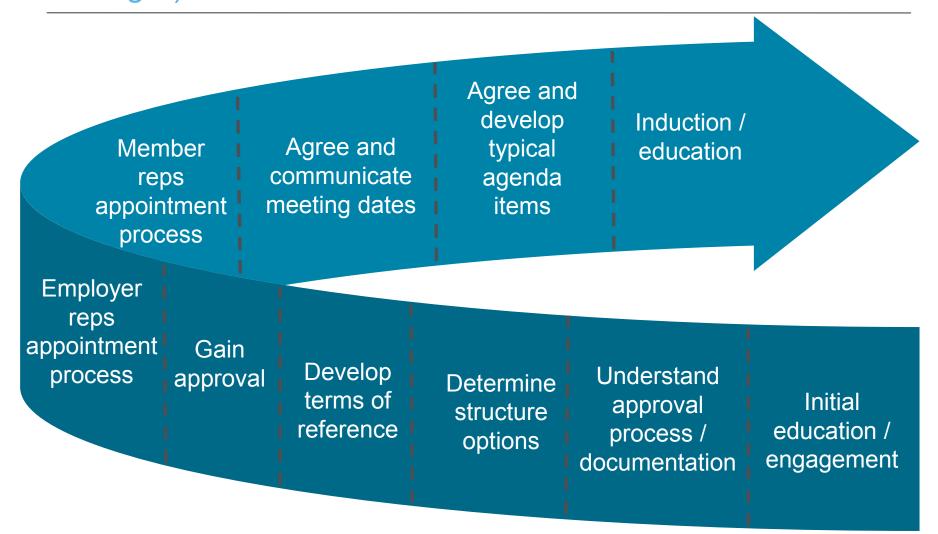




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# Steps to implementing a Pension Board (or Scheme Manager)



## Scheme Manager *Function*: Approval Process / Documentation

- Monitoring Officer discussion
  - Approval process
  - Should full terms of reference go in constitution good practice
  - Format of terms of appointment
  - Staggering appointments
  - Substitutes
  - Voting rights
  - Impact of Code of Conduct and Constitution on non-elected members
- Don't forget to update your Governance Policy!

#### Approval – Full Council

Pre-approval/Buy-in – Pension Committee, Leader, Political Groups, Constitution Sub-Committee

> Initial draft -As below

Initial discussions – Key pension staff, S95/deputies, Monitoring Officer, Democratic Services, Chair of PC

Each Administering Authority will be different



## Pension Board (*Entity*): Approval Process / Documentation

- Monitoring Officer discussion
  - Mathematical Approval process
  - Should full terms of reference go in constitution – good practice
  - Format of terms of appointment
  - Staggering appointments
  - Substitutes
  - **d** Voting rights
  - Impact of Code of Conduct and Constitution on non-elected members
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## **Appointment Process**

- A fair, transparent and proportionate process
- Guidance from monitoring officer / democratic services
- Examples of selection methods
  - a ballot
    - postal votes
    - voting at AGM / employer forum
  - selection panels (officers and/or committee members)
  - selection by Pension Committee
  - selection by other Constitution/Appointments type Committee
  - via a representative body (e.g. a union etc)
- The Pension Regulator Code of Practice for MNT: <u>http://www.thepensionsregulator.gov.uk/codes/code-mnt-mnd-arrangements.aspx#s1970</u>



## **Appointment Process**

#### Somewhere Pension Fund Appointment of Employer / Member Representative

#### Contents

- 1. Why the position is available
- 2. The appointment process
- 3. Terms of Reference
- 4. Job/person specification
- 5. Conflict Policy
- 6. Time commitment
- 7. Meeting dates
- 8. Knowledge and skills commitment
- 9. Training dates / conferences
- 10. Background information

- If Unions or other representative body:
  - Ensure they understand they have a responsibility for all members & employers
  - Put a deadline before moving to alternative process
  - Explain to members/employers (e.g. newsletter)



"Pension Board members must be conversant with—

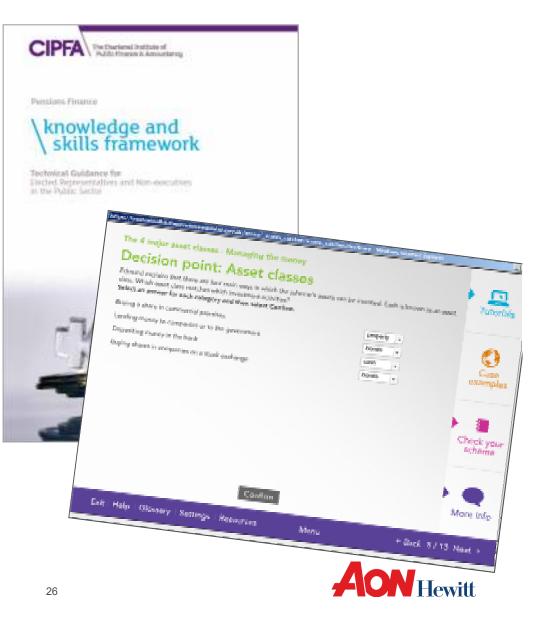
- (a) the rules of the scheme, and
- (b) any document recording policy about the administration of the scheme which is for the time being adopted in relation to the scheme.
- (3) An individual to whom this section applies must have knowledge and understanding of—
  - (a) the law relating to pensions, and
  - (b) such other matters as may be prescribed.
- (4) The degree of knowledge and understanding required by subsection(3) is that appropriate for the purposes of enabling the individual properly to exercise the functions of a member of the pension board."

Source - Public Service Pensions Act 2013 – Schedule 4, Clause 19



## **Induction and Education**

- Training Policy
- Different needs for Pension Board and Scheme Manager
- Initial induction on
  - General and LGPS specific
     Pension Knowledge
  - Local Fund Knowledge
  - Operating Protocol / Code of Conduct / Conflicts
  - Roles and Responsibilities
- Ongoing
  - Basic knowledge base
  - Evolving matters
- Easy access to information
  - Handbook
  - Web area





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## **Inspire Confidence**

- Pre-empt and plan for problems
- Monitor progress



Stage 1.

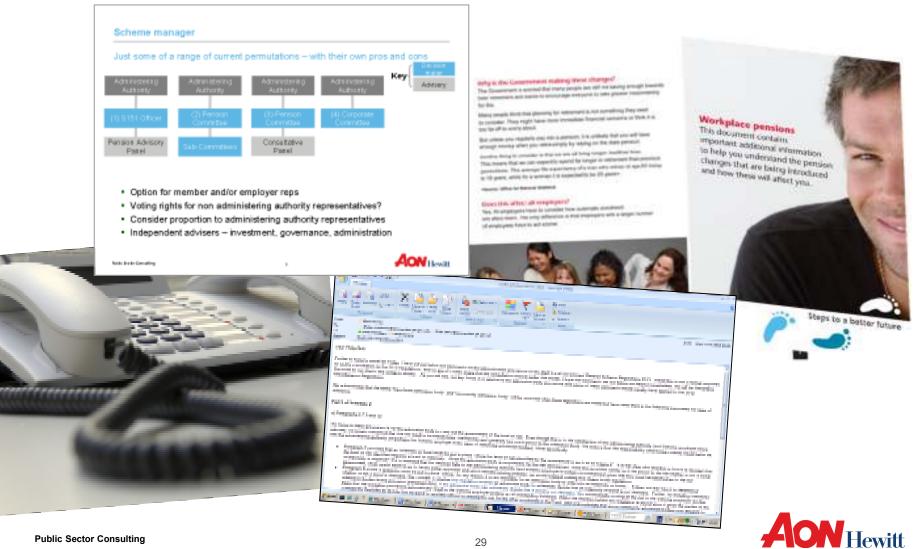
Information

Stage 4

Encouragement

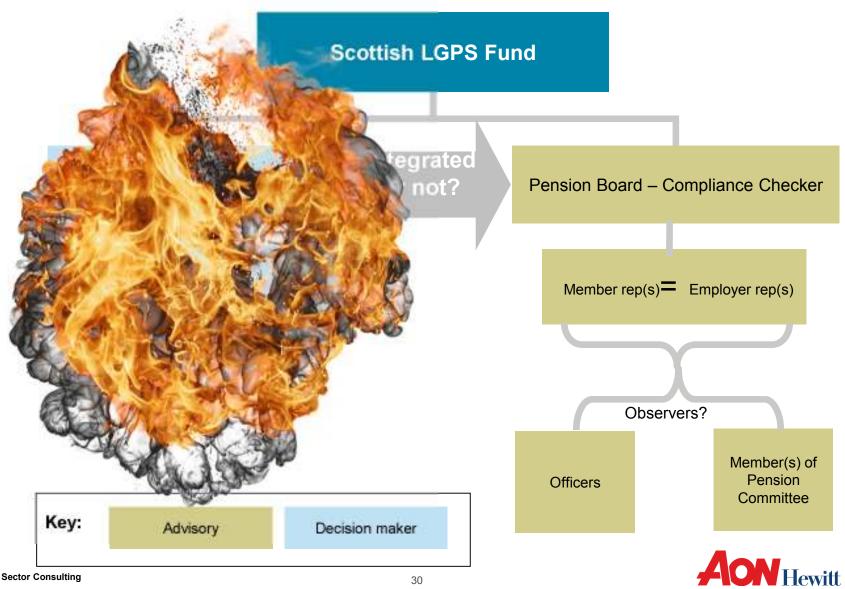
## **Inspire Confidence**

#### Communicate....regularly



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But don't lose focus...



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## Any questions?

